Contents

Con List of List of Abb	word nowledgement tents of Figures of Tables reviations	vii vii ib x xii
Cha	pter One: Introduction	1
1.1 1.2 1.3 1.4 1.5	Problem Statement Justification of the Study Research Objectives Scope of the Study Methodology 1.5.1 Data Collection Methods 1.5.2 Study Area 1.5.3 Study Period 1.5.4 Data Analysis Structure of the Report	1 1 4 4 6 6 7 7 7
Cha	pter Two: Decentralization and Devolution of Power: What Do They Mean?	9
2.1 2.2 2.3 2.4	What is Decentralization? Early Efforts at Decentralization of Administration From Deconcentration to Devolution Structure of Devolution	9 11 15 16
Cha	pter Three: Understanding Constitutional Provisions and Legal Definitions	18
3.1 3.2 3.3 3.4 3.5 3.6	Introduction Agriculture under Devolution Irrigation under Devolution Towards Better Land Administration under the Thirteenth Amendment Definitions and Interpretation of Terms Conclusion	18 20 22 26 26
Cha	pter Four: Division of Responsibilities in the Smallholder Agricultural Sector	27
4.1 4.2 4.3 4.4 4.5 4.6	Introduction Responsibilities for Smallholder Agriculture and Agrarian Services 4.2.1 Agricultural Research and Extension 4.2.2 Agricultural Planning Responsibilities in the Livestock Sector Responsibilities in the Irrigation Sector Responsibilities in the Land Sector Conclusion	27 27 31 32 38 40 47 55
Cha	pter Five: Institutional Arrangements and Distribution of Resources	56
5.1 5.2	Introduction Institutional Arrangements at National and Provincial Levels for	56
5.3	Smallholder Agricultural Development Institutional Arrangements at the Centre and Provincial	56
5.4	Councils for Livestock Development Institutional Arrangements at the Centre and Provincial	68
	Councils for Irrigation Sector	71

		District Agricultural Committee (DAC)	73
5.5		onal Arrangements at the Centre and Provincial s for Land and Land Development	76
		ion of Resources between the Centre and Provincial Councils	78
	5.6.1	Financial Resources	78
		Human Resources Physical Resources	81
5.7	Conclus		87
Cha	oter Six: F	armer Perceptions on Services Provided by the Provincial	
		Councils in Smallholder Agriculture	89
6.1	Introduc		89
6.2	Farmers 6.2.1	Extension Services	89 89
	6.2.2		95
	6.2.2.1	Marketing Facilities Provided by the Provincial Councils	96
		Problems in Agricultural Commodities	97
6.3	Livestoc		98
6.4		ishery Sector and Irrigation	102
6.6	Land		105
6.7		cture Facilities	107
6.8 6.9	Conclus	oment Activities Implemented by the Provincial Councils ion	108
Chap	oter Seve	n: Policy Recommendations and Conclusions	111
	7.1.1	Constitutional and Legal Delineation of Roles	111
		Devolution within the Provinces	112
		Redefining the Unit of Devolution Administrative Issues	113
		Extension Services	114
	7.1.6	Agricultural Planning	116
7.0		Farmer Perceptions	117
7.2 7.3	Conclus	nendations ions	117
Refe	rences		120
Appe	endix I	Sectoral Contribution of Agriculture to the	
1-1-		GDP (Percentage) 1950-2006	124
Appe	endix II	Questionnaire: Impact of the Provincial Councils on	
Appendix III		the Agricultural Development in Sri Lanka Study Area	126 134
Appendix IV		Circular Issued by the Commissioner General	
		of Agrarian Development	136
Appendix V Appendix VI		Multiple Definitions Found in Legislative Enactments Provincial Councils (Consequential Provisions)	138
		Act, No.12 of 1989	141
Appendix VII		The Statement of Expenditure of Provincial	
		Councils 1988-2004 - Grants Transferred to the	4 2 2
		Provincial Councils by Government - 1888-2004 (Rs '000)	144
Appendix VIII		Information Regarding Divisional Secretaries	100
		(as at 04 June 2008)	156

List of Figures

1.1	Sectora	Contribution of Agriculture to the GDP	2
3.1	Administrative Trifurcation of the Walawe Basin		
5.1	Organizational Structure of the Department of		
0.1		ure (Centre)	59
5.2	Organizational Structure of Mahaweli Authority of Sri Lanka		
5.3	Organizational Structure of Provincial Department of Agriculture		
5.4	Organizational Structure of Extension and		
0.1	Training	Centres of the Domestic Agricultural Sector	64
5.5	Organiz	cational Structure of Hector Kobbekaduwa Agrarian	
0.0	Researc	ch and Training Institute	65
5.6	Institutio	onal Arrangement for Research in Domestic	
		tural Sector	67
5.7	Oraani	zational Structure of Department of	
		Production and Health (Centre)	70
5.8	Organizational Structure of Provincial Department of		
	Animal	Production and Health	71 74
5.9	1 11 10		
5.10	Co-ord	ination of Smallholder Agriculture at Divisional Level	75
5.11		at Allocated and Spent for Development Activities	
0.11	in the S	Southern Provincial Council	. 80
		Irrigation - Specific Development Grant - Up to	
	5.11.1	End of August 2003	80
	E 11 0	Livestock - Specific Development Grant - Up to	
	5.11.2	End of August 2003	80
	5.11.3		
	5.11.5	August 2003	80
	5.11.4		
	3.11.4	August 2003	80
	5.11.5	s - I C Un to End of	
	3.11.3	August 2003	80
6.1	Farme	rs' Perception on Benefits Provided to	101
		ock Sector (by Province)	
6.2	Livesto	ock Farmers Perception on Benefits Provided to Livestock	101
	Sector	(by Province)	

List of Figures

1 1	c	10 11 11 11 11 10 000	2	
1.1	Sectoral Contribution of Agriculture to the GDP			
3.1	Administrative Trifurcation of the Walawe Basin			
5.1		zational Structure of the Department of		
		ture (Centre)	59	
5.2		zational Structure of Mahaweli Authority of Sri Lanka	60	
5.3	Organizational Structure of Provincial Department of Agriculture			
5.4	_	zational Structure of Extension and		
	Training	g Centres of the Domestic Agricultural Sector	64	
5.5	Organi	zational Structure of Hector Kobbekaduwa Agrarian		
	Resear	ch and Training Institute	65	
5.6	Instituti	onal Arrangement for Research in Domestic		
	Agricul	tural Sector	67	
5.7	Organi	zational Structure of Department of		
	Animal Production and Health (Centre)			
5.8	Animal Production and Health (Centre) Organizational Structure of Provincial Department of			
	-	Production and Health	71	
5.9	Participation in the District Agricultural Committee			
5.10		lination of Smallholder Agriculture at Divisional Level	75	
5.11		at Allocated and Spent for Development Activities		
J. 11		outhern Provincial Council	80	
	5.11.1	Irrigation - Specific Development Grant - Up to		
		End of August 2003	80	
	5.11.2	Livestock - Specific Development Grant - Up to		
		End of August 2003	80	
	5.11.3	Irrigation - Criteria Based Grant - Up to End of		
		August 2003	80	
	5.11.4	Livestock - Criteria Based Grant - Up to End of		
		August 2003	80	
	5.11.5	Agriculture - Criteria Based Grant – Up to End of		
		August 2003	80	
6.1	Farmer	s' Perception on Benefits Provided to		
		ck Sector (by Province)	101	
6.2		ck Farmers Perception on Benefits Provided to Livestock		
VIL		(by Province)	101	

List of Tables

1.1	Employed Population by Major Industry Group (Percentage) Sectoral Contribution of Agriculture to the	3
1 1 160	GDP (Percentage)1950-2006	
3.1		4
3.1	Competence Jurisdiction Relating to Agriculture	
0.0	in the Thirteenth Amendment	19
3.2	Competence Jurisdiction Relating to Irrigation	
1272	in the Thirteenth Amendment	21
3.3	Constitutional Provisions Towards Land Administration	24
4.1	Subjects, Functions and Institutions Assigned	
	to the Ministry of Agricultural Development and Agrarian Services	28
4.2	Legal Provisions Relating to the Smallholder Agricultural Sector	34
4.3	Subjects, Functions and Institutions Assigned to	
	the Ministry of Livestock Development	38
4.4	Legal Provisions Relating to the Livestock Sector	39
4.5	Subjects, Functions and Institutions Assigned to the	
	Cabinet Ministries for the Irrigation Works	42
4.6	Legal Provisions Related to Irrigation Works	43
4.7	Operational Laws Relating to Land	48
4.8	Subjects, Functions and Institutions Assigned to the	
	Ministry of Land and Land Development	49
4.9	Land Development Schemes Administrated by	47
	Department of Land Commissioner General (After 1989)	50
4.10	Legal Provisions Relating Land and Land Development	50
5.1	Institutional Structure for the Administration of Smallholder	00
	Agriculture Sector	57
5.2	Institutional Structure for the Administration of Livestock Sector	69
5.3	Institutional Structure for Irrigation Administration	72
5.4	Institutional Structure for the Administration of the Land Sector	77
5.5	Provincial Capital Expenditure on Agriculture in 2002-2004 (Rs.'000)	78
5.6	Provincial Expenditure on Agriculture between 2002-2004 (Rs. '000)	79
5.7	Provincial Staff in the Agricultural Sector in 2003	81
5.8	Human Resources of the Uva Provincial Land	01
	Commissioners' Department in December 2006	0.0
6.1	Type of Agricultural Extension and Training Programmes	83
0.1		
6.2	Implemented by the Provincial Councils between 2001-2006	90
0,2	Distribution of Respondents by Level of Satisfaction	
	about Programmes Implemented by Provincial	
6.3	Departments of Agriculture	91
0.0	Reasons for Non Satisfaction about the Agricultural	
	Programmes Conducted by the Provincial Ministry of	
	Agriculture (By Province)	92

6.4 Reasons for Lack of series	
Luck of Satisfaction of Farmore ale	out
riogrammes for Knowledge on New Tochnole	- // -
The state of the s	Name and
10 Implove the Extension Services IBV Province	1
5.5 Distribution of Respondents Experiencing Mark	94 etina
TODIETTS by Type of Crop	
6.7 Type of Agricultural Marketing Programmes	95
implemented by the Provincial Councils (2001)	2006)
Respondents Suggestions to Solve the Marketin	2006) 96
rioblems (by Provincial Councils)	
6.9 Type of Livestock Programmes Implemented to	98
Trovincial councils during the 2001 - 2007 /h	1007 (C#100 CH100
6.10 Degree of Respondents Satisfaction in Obtainin	ovince) 99
veterinary Service by the Provincial Council	
6.11 Suggestions by the Farmers to Improve the Lives	100
Sector (by Province)	TOCK
6.12 Suggestions of the Farmers to Improve the	102
Inland Fishery Sector (by Province)	
6.13 Type of Irrigation works Implemented by the Pro	103
Councils during 2001-2006 (by Province)	vincial
6.14 Perceptions on Minor Irrigation Works After the Es	104
of the Provincial Councils	stablishment
6.15 Land Problems Related to the Constitution	104
6.15 Land Problems Related to the Government Land 6.16 Degree of Satisfaction on Resolution of Land Prob	ls (by Province) 105
by the Provincial Councils	olems
6.17 Number of Reported and Solved Land Problems	106
in North-Western Provincial Council (2006)	
6.18 Number of Reported and Solved Land Problems	106
in Southern Provincial Council (2005-2006)	
6.19 Percentage of Farmers' Satisfaction on the	107
Infrastructure Development and a	
Infrastructure Development and Services Provided by the Provincial Councils	d
6.20 Respondents' Attitude of sale at	107
6.20 Respondents' Attitude of Selection Method of	
Development Activities Implemented by the Provi	ncial Councils 109